



## Columbia City Council Meeting Recap

Council Chamber, Columbia City Hall

7:00 PM

Monday, July 17, 2017

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### INTRODUCTORY ITEMS

Pledge of Allegiance

(X)

Roll Call

(All members present.)

Approval of Minutes

(Minutes approved for City Council meetings on July 3 and June 19, 2017.)

Adjustment of Agenda

(Ruffin recused from B198-17 due to membership on the board of one of the contract applicants. Thomas asked for B198-17 to be brought forward on the agenda. Peters objected. Motion withdrawn. Agenda stands as submitted.)

### SPECIAL ITEMS

(None.)

### APPOINTMENTS TO BOARDS AND COMMISSIONS

**BC7-17** Board and Commission Applicants.

**Bicycle/Pedestrian Commission:** Ann Marie Gortmaker, Nicholas Knoth

**Building Construction Codes Commission:**

**Architect Main and Alternate:** Brian Connell - Main, Jonathan Trunk-Alternate

**Fire Prevention Main and Alternate:** Richard Shanker - Main, John Pile- Alternate

**Layperson:** Jay Creasy

**Community Land Trust Organization Board:**

**CDBG Representative:** Susan Maze

**Convention and Visitors Advisory Board:**

**Owner/Operator:** Heather Hargrove

**Historic Preservation Commission:** Trevor Harris

**Railroad Advisory Board:** Steven Moak

**Substance Abuse Advisory Commission:**

**Treatment Professional:** Danielle Mondloch

**Under the Age of 25:** Blake Willoughby

**Youth Advisory Council:** Haley Stevens

### SCHEDULED PUBLIC COMMENT

**SPC44-17** Pat Kelley - Ridgeway alleys.

(Action: Speaker indicated that alleys were part of the original plat of the Ridgeway subdivision and that they are still used. Wants to enforce easements on brush and limbs. Wants to reclaim some underutilized areas. Wants city to join the effort to make the neighborhood better.)

**SPC45-17** Ginger Owen - Columbia's trees provide a vital cooling function.

(Action: Speaker indicated that trees are in their splendor right now and that trees help provide shade and beauty. Cited many places in Columbia that have natural vegetation. Suggested that animals do eat trees, and that sometimes we destroy trees for progress or even trails. Wants us to open our eyes.)

**SPC46-17** Martha Brownlee - The economic case for Columbia to pursue excellence in reducing racial disparities.

(Action: Request to address the council withdrawn.)

### PUBLIC HEARINGS

**PH23-17** Proposed installation of LED sports field lighting on Football Field #4 and Soccer Field #3 at the Columbia Cosmopolitan Recreation Area.

Recommended Action: [See B192-17/Mayor Memo]

(Action: This item considered in conjunction with item B192-17. Staff indicated that this is currently an unlighted field and that judicious lighting would be a benefit and that revenue from a cell tower could help pay for this improvement.

No public comment.

**Motion to approve accepted unanimously.)**

**B192-17** Authorizing installation of LED sports field lighting on Football Field #4 and Soccer Field #3 at the Columbia Cosmopolitan Recreation Area; determining that the work shall be done by City employees; authorizing a grant agreement with the United States Soccer Federation Foundation, Inc. for "Safe Places to Play Field Enhancement" funds; appropriating funds.

**(Action: Subsequent to action on the previous item, this item was approved unanimously.)**

**PH24-17** Consider the FY 2017 Community Development Block Grant (CDBG) and HOME Annual Action Plan.

Recommended Action: [See R101-17/Mayor Memo]

(Action: This item and the following item are related and considered in tandem. Staff indicated that approximately \$840,000 would be available in CDBG funds for the coming year with an additional \$435,000 in HOME funds. The funds are allocated according to a plan adopted after public input was received. The Action Plan is based on priorities contained in the 2015 – 2019 Consolidated Plan.

No public comment.

Trapp indicated that city staff administers this program well, and will support this plan. Skala complimented city staff on administration of this funding stream.

**Motion to approve passed unanimously.)**

**R101-17** Approving the FY 2017 Community Development Block Grant (CDBG) and HOME Annual Action Plan.

(Action: Primary items contained in this year's Action Plan for funding include: vocational training; home rehab and repair; demolition; fair housing programs; homeless day center improvements; central city improvements; home ownership assistance; the community action program and a budget for administration of the included programs.

**Item approved unanimously by previous vote.)**

#### **OLD BUSINESS**

**B170-17** Approving a Major Amendment to the PD Plan for Residences at Old Hawthorne located on Residence Drive and east of Old Hawthorne Drive West to waive sidewalk construction within the development (Case No. 17-113).

(Tabled at the June 19, 2017 Council Meeting.)

(Action: Staff presented a report indicating that a series of unusual circumstances contributed to the failure to construct appropriate sidewalks in this subdivision during initial construction. Report indicated that there is no public street access due to nature of the development. Suggested that there were challenges fitting homes into space bounded by other amenities. Homes in this area are completely constructed at this point in time, and installing sidewalks would require substantial changes to existing yards and driveways, and in some cases, could not be achieved in an accessible manner. The applicant cited lack of connectivity to other walkways as another reason to approve a waiver. During the P&Z hearing commissioners asked how this subdivision was allowed to be constructed without sidewalks in the first place since it clearly showed an intent to build sidewalks in the original plan. Not all sidewalks were required or were connected according to the staff report. Fee in lieu suggestions were not considered to be viable by city staff. Apparently, because private street standards did not exist, no enforcement of a rule to build sidewalks was forthcoming and no building or occupancy permits were withheld. P&Z recommended approval of the variance by a 7 to 1 vote, but noted that this discrepancy in the street standards needs to be addressed going forward. Staff concurred with the approval of the variance.

Peters asked about original plan. Staff indicated that because these are private streets there was no requirement for sidewalks to be installed. Developer made the decision not to install at the time of construction due to constraints of the surrounding properties. Peters thought PUDs had more restrictive power and wondered why this was not enforced. Staff indicated that a bond had been put up by the developer, but that this requirement was not enforced, and that enforcement would have caused other problems.

Skala asked for the difference between a plan change and a variance. Staff indicated that it was the nature of the recommendation and that in this case the variance should be approved. Thomas asked if this was the result of the lack of a private street standard being in place. Staff indicated that that was the case. Thomas then asked how private streets and public streets interact. Staff indicated that it becomes a practical consideration and that the decision includes other easements. Thomas asked if sidewalks are not required on cul de sacs less than 250 feet in length. Staff indicated that that was correct. Staff indicated that going forward they will have someone checking for all deviations from original plans, even when those items are not necessarily covered by specific ordinances.

Pitzer asked what would happen if they deny. Staff indicated that they will have properties that are out of compliance.

Mayor asked who submitted the original proposal? Staff indicated that it was originally submitted by Trittenbach Development. Ruffin asked if this was all built out. Staff indicated that there are more properties that can be developed in this area. Pitzer asked why they could not build sidewalks out to the curb rather than through yards. Staff indicated that that could occur but that similar problems would be encountered.

First public speaker indicated that he was an engineer who represented the applicant. He indicated that the plan did show sidewalks, but that both the owners and the city did not enforce what might be considered part of the original plan. Speaker indicated that there are only 8 undeveloped properties left and that the build out at this point does not support new sidewalk construction. This was a problem with communication. Speaker was not a part of the original plan, but indicated that the original sidewalk plan was more of a loop than a sidewalk system of connectivity. Indicated that original owner was willing to make a payment in lieu of construction, but that there were no eligible projects. Speaker is authorized to offer up a payment. Mayor objected to the discussion believing that the council's decision should not be based on the acceptance of payments. Discussion continued and council asked how much that payment might be and what it was based on. Speaker indicated that it was based not only on construction but on relocation costs, etc. Thomas asked about cart paths. Speaker indicated that cart paths are not legitimate alternatives to sidewalks due to safety concerns related to the golf course.

Skala asked if the council could recommend more narrow sidewalks than typical. Trapp indicated that he thought this was an unusual situation and that no alternatives were good. Trapp suggested accepting the request and changing the rules for the future. Thomas agreed with that approach even though he usually will not approve such an exemption. Asked why the city cannot accept a payment in lieu of construction. City Attorney indicated that there needs to be a legal nexus for the acceptance of such funds. If the city set a time frame, they COULD accept a payment, but if nothing legal was found to spend the money on, those funds would have to be returned.

Trapp asked if WW was close enough in proximity to have a project. City Attorney indicated that would be OK but that that option had not been explored earlier.

Mayor indicated he was reluctant to approve this exception because other people HAD built sidewalks and this would be unfair.

Skala indicated that he thought this situation unusual. Suggested payment in lieu. Peters asked if the affected homes were owned or rented. Staff indicated that they were a combination. Peters thought they should have had sidewalks in the first place and will oppose this request.

Pitzer indicated that he understood why this situation happened, so he would support a payment in lieu of construction. Concluded that construction of sidewalks would not be beneficial to the people who live there who are supposedly the ones who would be benefitted by the sidewalk construction.

City attorney indicated that the council should first accept the fee in lieu and then accept the variance.

Thomas asked if the staff inquired about WW being a recipient of these in lieu of funds. Staff indicated that they did not necessarily due to the large nature of that project. Thomas suggested putting money in

escrow and then seeing if a use materializes. City Manager suggested tabling for staff to come back with a report.

**Motion tabled unanimously. City Manager will bring a comprehensive plan for dealing with this issue forward in August.)**

**B188-17** Authorizing a cost allocation agreement with Boone County, Missouri for a public infrastructure study of Grace Lane located between Richland Road and St. Charles Road.

(Action: Staff explained that this a proposal to share costs for a road alignment study with Boone County. The study will analyze traffic patterns on Grace Lane and connecting roadways including Rolling Hills Road, St. Charles Road, Discovery Parkway extensions from Hwy 63 and its interconnection with I-70 via St. Charles Road. Grace Lane has been a cut through route to I-70 in the eastern part of the city since its original construction. It is the only unimproved section of road along the route extending from Discovery Parkway to I-70. The cost of the study is not to exceed \$95,185 and will be shared equally between the county and city.

Public discussion was opened.

First speaker indicated that he is a long-time resident of the area. He indicated that there are more subdivisions allowed for this area and that now dump trucks are using his road. He thinks more are coming and that they will all use Grace Lane. He thinks even more are coming and he is concerned. Speaker cited other developments that will feed into Grace Lane. Wanted to know why the earlier traffic study that showed Rolling Hills feeding into Grace Lane did not assume that there would be increased traffic? Further indicated that there are many points of conflict between pedestrians and cars. Also suggested that property values were being affected due to new traffic and geography. Mayor indicated that this new study could help answer those questions. Speaker indicated that he is not against progress, but that he thinks this is a safety issue, particularly because of construction traffic. Speaker offered to answer any additional questions.

Next speaker indicated that he supported the study, but that he did not think the study was expansive enough. Wants this to become an area study like the NECAP plan. Wants to expand the scope of the study to become a Southeast Area Plan and that it will be illuminating.

Speaker indicated that she lives at a road that intersects Grace Lane and opposes expansion of Grace Lane and is worried about eminent domain.

Public discussion was closed.

Skala indicated that he has seen this area develop for many years. Suggested that he has talked to county officials and that he wants to start the conversation that will address existing and new traffic including St. Charles Road. Skala thinks that this is a way to start the conversation and indicates that he may support this first step. Indicated that he liked Mr. Clark's suggestion to have a more expansive study, but he will support this for now.

Peters asked how this fits in with CATSO. Staff indicated that this has been on the books for a long time in terms of general connectivity, but that this particular connector needs to be studied now, even

though general connectivity was anticipated long ago. Staff suggested that an improvement of Grace Lane fits the long-term plan. Suggested that this study is needed.

**Motion to approve adopted unanimously.)**

**B190-17** Amending Chapter 22 of the City Code to establish a cost reimbursement program for the installation of pressure sewers and backflow prevention devices or the removal of plumbing fixtures.

(Action: This program is intended to assist property owners that experience sanitary sewer backups during periods of heavy rainfall and should reduce the frequency of backups into these buildings. This program would reimburse property owners that complete required work for 50% of the cost of their preferred method of protecting their property from sewer backups. There are two different funding levels proposed. The first funding level is to convert the plumbing in the lower levels of the building to a pressure sewer system. This is the most reliable method of protection and would be reimbursed at 50% of the cost up to a maximum of \$4,000. The second funding level is to install a backflow prevention device or eliminate fixtures that backup and would be reimbursed at 50% of the cost up to a maximum of \$1000. This program also would require a sump pump be installed in buildings, if needed and would be reimbursed at 50% of cost up to a maximum of \$1000, this would reduce inflow and infiltration into the public sewer system. Cost to the city is estimated to be up to \$100,000 the first year, declining in subsequent years as fewer properties require remediation.

Ruffin asked if there was a plan to really promote this to people who really need the service. Ruffin thinks the city does not always let people who could use this service the most know about it, rather than just putting it on the city website. Skala suggested that the newsletter be used as well. Peters suggested door hangers as well. City Manager indicated that they will do direct mail. Pitzer asked if any of the solutions really fix the problem. Staff indicated that there are a variety of good fixes, but that sometimes some solutions are better than others. Mayor asked if some solutions add to problems of other residents?

No public comment.

**Motion to approve passed unanimously.)**

**B193-17** Authorizing a contract for sale of real estate with Fred Overton Development, Inc. for the acquisition of property in Creek Ridge Subdivision located on the east side of Old Plank Road and west of Heath Court to be used for land preservation and park purposes; authorizing the use of Park Sales Tax funds; authorizing the execution of documents by City officials.

(Action: Staff indicated that this was reviewed by council in February and that acceptance of this land was a part of the agreement to allow development in this area. This proposal obtains new park and green space land and will develop this area as a park in the future if development occurs. Future use will be dictated by surrounding neighbors.

Mayor asked about trail connectivity. Staff indicated that future connectivity will be driven by future development in the area.

No public comment.

Trapp indicated that Parks and Rec had done a good job negotiating this acquisition.

**Motion to approve passed unanimously.)**

**B196-17** Amending Chapter 27 of the City Code as it relates to the City Utilities - Water and Light Department.

**(Staff recommends withdrawal.)**

**(Action: This item was withdrawn at the request of city staff. No objection was offered by any council member. No reason was provided and no time for the return of this item to the agenda was offered. Staff reports had earlier indicated that this item was technical in nature and would have had no financial impact.)**

**B198-17** Authorizing a professional services agreement with Heart of Missouri United Way for facilitation of a community engagement process for a community policing forum; appropriating funds.

**(EDITOR'S NOTE: The following discussion lasted approximately 2 hours. These notes represent highlights from that discussion.)**

(Action: On February 20, 2017, council approved Resolution 28-17, which called for a community engagement process about policing in Columbia that addresses staffing levels, officer safety and morale, and community-oriented policing. After the passage of Resolution 28-17, Councilperson Thomas met with the Heart of Missouri United Way and its partners to discuss a process for the facilitation of the community engagement process. In response to that meeting, the Heart of Missouri United Way and its partners submitted the recommended Scope of Work contained in the attached contract. The proposed process would be completed by November 30, 2017. Approval of this legislation is recommended to allow the City Manager to authorize this agreement and appropriate the necessary funds. The contract is with United Way and will cost a total of \$60,320. The City will also spend up to a maximum of \$10,000 to cover expenses related to conducting the Forum (speaker fees, food, etc.) Fundraising efforts are ongoing and funds raised will reduce the amount needed from Council Reserves.

Thomas suggested that an amendment sheet was offered to correct technical aspects. Thomas asked if he and Trapp could offer a presentation regarding this item.

Thomas indicated that the concept was to promote engagement about staffing, police morale and safety and community policing. Thomas indicated that staffing was definitely needed, that morale was generally low, that there is a disparity in terms of how we treat minority citizens, and that we need to adopt community policing standards and programs to address many of these deficiencies.

Trapp indicated that there was previously a task force dedicated to this topic and that the National League of Cities has supplied information that supported the concept of community outreach, but that not all previous efforts had been achieved, even though progress had been made. Trapp indicated that more staffing is a good goal but that training of those new personnel was critical. Trapp indicated that calls for service within the study area had decreased due to previous initiatives, and now wants to expand this initiative.

Thomas suggested that this proposal would further the stated goals of the city's strategic plan and would have a beneficial effect if stakeholders could help craft the new plan. Thomas indicated that all groups he reached out to supported the resolution, and most would continue to be involved, as well as groups such as the Chamber of Commerce, public schools, etc. We are trying to model this after the affordable housing symposium and the efforts to address homelessness in Columbia. Many positive outcomes have come from those efforts, so we are applying this to this particular issue. Trapp outlined

the scope of work. Agreed that there might be some sticker shock, but that the council just agreed to spend tens of thousands of dollars for a Grace Lane study that has 12 houses on it. Believes that this is a good option.

Trapp further explained that his proposal matched the goals of the city's strategic plan.

Peters asked why additional consultants were needed and how public opinion actually provided information relevant to officer morale.

Public comment was opened.

First speaker indicated that he was representing the applicant – United Way. Speaker indicated his work with the city on projects such as Back Talk – for young people, and other business and community outreach projects. Indicated that the mission of United Way is to be a collaborator and that they are well positioned to work in this arena. Speaker indicated that the first step in this process was to examine what has been done; to look at processes that should be used; and to examine which groups and constituencies should have voices as we go forward.

Mayor asked if being a convener or facilitator is part of the United Way mission statement. Speaker indicated that they had charged for some previous efforts like this or had received sponsorships for similar efforts.

Next speaker indicated that she was affiliated with Race Matters Friends. She and her group met with the applicants. Did not want to be a rubber stamp. They had some concerns. As the proposal was written, they thought it was too generic and suggested that they revise and resubmit, or pass the proposal with amendments. Changes would include recognition of the original report as a foundational document for further discussions. Also want to see if people agree on community policing, then how will budget back up those suggestions. Morale issues may be better handled internally rather than in public. Also suggested that more grass roots involvement was required and they don't just want another meeting with all the old stakeholders at the table. Need more information about power and balance of the participants and a recognition of the fact that the timeline was rushed.

Speaker represented a faith-based community coalition. Believed that some people face many obstacles and bias. Wants to adopt a new method of community policing. Believes that there is a way to adopt such a system over time with engagement from the community. This group does not support the current proposal; that it is a one-time event; and that it may be less than trustworthy. Believes that, as written, this proposal should not be adopted, and that more grassroots approaches and resources are needed and should be allocated to more people of color.

Next speaker indicated that she was prepared to continue the conversation about racial profiling and to have real meetings in this regard. Wants more stakeholder meetings. Is tired of professional meetings that are supposed to address the needs of African Americans. Recommended Lester Wood as a convener at no cost to the city. Wants people to meet first – then determine what the strategy will be. We are already scheduled to do something like this on August 22. Maybe this other stuff has already been decided, but we don't think United Way can do this. We do not want you to plan it for us. We want to be a part of the plan. Indicated that she is not willing to pay anybody for anything until she can see how this is going to affect her people. Urged the council to turn this proposal down.

Mayor asked the speaker to discuss a previous speaker's idea that there should not just be one splashy big meeting and that it should occur over time.

Next speaker indicated that she was a neighborhood outreach specialist. She indicated that there are a few people who were not included in the proposal tonight, and they are not groups, they are families that have lost people to violence – and this does need to be more than one big meeting – it needs to occur over time. If we do this, we need to make sure we have more people involved and would omit to reaching out to those groups. This needs to happen from the beginning and not as an afterthought.

Skala asked if that speaker had been involved in some earlier neighborhood outreach. Skala then asked if instead of making people come to the city council, why don't the council members go there and listen. Speaker indicated that such an approach would honor those people and that they could come down off their thrones.

Next speaker indicated that she believed that neighborhood associations were left out of the new plan. Believed that they could be very helpful in the process, particularly in a geographic nature. Wants them to be included as stakeholders.

Speaker indicated that he was testifying in favor of the public process proposed. Thought it was gratifying to see how the discussion had unfolded. Thought that maybe the contract had some problems – and does not want to go through a process to create a process – but he believes that city services are currently taxed and wants a public process to examine policing and with the lack of that process will vote no on future funding requests. Pointed out that there have been very few black members of the city council, of civic organizations and leadership in the city offices. Believes that there is segregation despite out best intentions. Finally, I think we have a branding problem, particularly at MU. To the outside world we look like we have lots of racial tension. We need to address that head on. Tonight's proposal is one more thing we should do. Speaker then cited Elliot and Muriel Battle and indicated that those people worked inside the system, not outside. They were criticized, but they were remarkable and we should not forget them.

Mayor pressed the speaker on why he would not support a police ballot initiative without the adoption of this initiative. Speaker indicated that he thinks such a proposal would fail if they don't do it right. Mayor suggested that the speaker was not completely transparent and that he helped write tonight's proposal. Speaker indicated that he had NOT written tonight's proposal and does not think that the idea of proposing a new police tax without thorough study would be doomed.

Next speaker indicated that this should not be a Chamber of Commerce process, dependent upon their legislative priorities. Did not think this was reflective of the community. Disagreed with this proposal.

Nest speaker indicated that she thought the process tonight had been misrepresented and that there may be other people who are already doing other things, but that they are tapping into them. She wants that involvement. This proposal is to get other people to tell them how to go forward- not them tell other people how to do it without listening. Don't act like we are not going to talk to people. People need to make an informed decision and base it on accurate information.

Next speaker was a former councilmember and indicated that she was passionate about this process. She had listened to a lot of people and there were lots of voices. She wants to move this forward now, and does not want a process that will stretch out over such a long time that interest will wane. Wants

community policing to integrated into all neighborhoods, not just priority neighborhoods, and wants to adopt these good ideas into our community. The more police see people in their communities, the better the outcomes could be. Speaker believes that this process should begin now.

Next speaker indicated that he was affiliated with Neighborhood Watch. Supported the resolution before the council tonight and believed it would allow for many voices to be heard, and a better acceptance of outcomes. Community policing includes prevention and the police need time to be at community meetings.

Next speaker indicated that he thought the comments tonight were important and thorough. Thought that political support for some funding proposals need to be well vetted and well thought through. Speaker thought that the proposal tonight should be supported and that some additional things could be added, but that it was integral to getting the community to support funding for new proposals. Speaker believes that trust gap is not mentioned in this new proposal and that somehow that should be referenced. We need shared responsibility for implementation. Speaker asked to reject tonight's proposal, amend it somewhat, and then come back. Then indicated that some prior police chiefs had been forced out by Mr. Beck and that that was a negative development. The community needs to decide the kind of policing that they need, and it does not need to be decided by the police. Turn this down. I agree with an earlier speaker who thinks police funding will be turned down. Disagrees with Ian and apologizes for not saying so earlier.

Next speaker indicated that he believes that homeless people need a home and that we all need to start looking out for each other. We are a melting pot. We should not be judged by our skin color.

Next speaker indicated that he represented the police and that he now agrees with some earlier testimony that indicated that if this proposal goes forward it could kill support for future funding if it seems to come too top down. Does not appear that this proposal does anything other than endorsing the concept of community policing and that he believes that goal is already agreed upon by most parties. Feels that this proposal takes money away from other need police programs. Looks like a one-size fits all proposal. Also indicated that fireman should not be held hostage for funding for a police proposal. Indicated that he objected to the fact that this was not a publicly bid project.

Thomas thanked the speaker, then indicated that the speaker, who disagreed with the plan, had actually been a part of creating the plan presented. Thomas asked the speaker if he had a better solution. Speaker indicated that he did not, but that the police support community policing. One-size fits all solutions do not work.

Next speaker indicated that this is hard work, but you have to start somewhere. Columbia's image is at stake. What you decide will send a message. This won't be figured out in six months, but you need to start now. You should have got the NAACP to buy in on this earlier and you would have had a better chance.

Speaker indicated that racism was killing him. He is 67 years old and has 8 veterans in his family. Thanked the council for their involvement.

No further public comment.

Peters believed that she thought this proposal would not get at all the real issues, and it can't just be a one-day event- but we need to start somewhere and we can't just focus on the Race Matters Friends position of the NAACP. I will support this.

Trapp indicated that he supports the proposal and that this is not a stand-alone proposal and that we need to continue with multiple processes. This is not a one-day [process. It is ongoing and sometimes we need to do more than just attack each other and bring in outside people who can look at what we are doing. This is more good than bad and it meets that test.

Skala indicated that he had indicated to the newspaper that we don't need to spend a bunch of money figuring out what we already know what we need to do. Skala indicated that he did vote to support this concept originally, but he thought that was too broad and now wants this to be refined before this is passed. Wants the tough questions to be asked, but thinks this proposal is too much money for too little return. Believed that this document should be broadened, that it needs to encapsulate more ideas, and indicated he will not support the current proposal.

Mayor indicated that the process we used to get to this point has been flawed, that it has precluded other good consultants for bidding, and for not including expertise about police procedures in this group is not acceptable. Mayor indicated that we need more than one meeting and that Race Matters, NAACP, faith-based ministries and the police are all opposing this. Mayor wants the council to take a step back. If we don't, shame on us.

Pitzer does not like the process of how we got here. However, he does think that the United Way is a legitimate facilitator for this process. Believes that the proposal shows too many hours for too little output. Doesn't want to take \$33,000 from outreach, but once again, there could be another way. Indicated that not only are we supposed to look at community policing, but we are also supposed to be addressing staffing levels and morale of cops. We are already half way through this process and we have not moved forward. I think this is flawed, but I think I can support this and we need to move this forward now to get this done before the end of the year. However, I have not decided how I will vote at this point in time.

Thomas indicated that he is extremely encouraged about tonight's discussion. Indicated that he agreed with most things stated, but that he also noted that some many things contradict other things. Indicated that he was disappointed that the NAACP felt excluded. Indicated that the approach was designed to be all-inclusive. It is difficult to know when you start honing in on strategists rather than just keep discussing what you could do. It is impossible to have a committee of 30 or 40 people. Engagement will be broadly inclusive. Thomas now indicated that he was not sure how to proceed. He does not want to leave this behind, but he does not want to go to a competitive bid and he wants this to go forward.

Mayor challenged Thomas that the balance of the council has not been involved in this process so far and asked who "we" is. Mayor then indicated that he will not spend any money trying to advocate for a tax increase through some other veiled process.

Skala thought the conversation was good, but he wants all of these things brought up by stakeholders. He indicated a willingness to be involved going forward and is willing to support the beginning of the process tonight. Thomas indicated that he needed to move this forward now in an effort to help support a ballot issue. He believed that he had some time pressure in this regard.

Trapp indicated that he thinks that they have an understaffed police department and that if we can't answer this question tonight, then so be it, but then you don't have any plan going forward.

Mayor thought that pulling \$33,000 from the police budget when we can't even buy them boots is wrong when we already agree that community policing is the desired goal.

Skala indicated that tabling was a possibility.

Thomas indicated that that could work but that there would have to be rules and who controls it. Pitzer moved toward the position of opposing the motion. Skala made the motion to table and Trapp offered to second that motion. Skala wants more inclusion from other groups before it comes back.

**Motion to table issue to the August 21, 2017 meeting was made. Motion approved 4-2 with Treece and Pitzer dissenting. Ruffin abstained.)**

[\(LINK TO COLUMBIA TRIBUNE COVERAGE OF THIS ISSUE\)](#)

#### **CONSENT AGENDA**

**(All items remaining on Consent Agenda approved as submitted.)**

**B187-17** Approving the Centerstate Apartments C-P Plan & Preliminary Plat located southwest of the intersection of Pioneer Drive, Vandiver Drive and Woodard Drive (Case No. 17-74).

**B189-17** Appropriating funds to conduct a building assessment of City facilities.

**B191-17** Accepting conveyances for drainage and sewer purposes; accepting Stormwater Management/BMP Facilities Covenants.

**B194-17** Amending Chapter 2 of the City Code as it relates to membership requirements for the Youth Advisory Council.

**B195-17** Amending Chapter 18 of the City Code to extend the sunset provisions for the Deferred Retirement Option Program (DROP) relating to police and firefighter retirement benefits.

**B197-17** Authorizing a preliminary funding agreement with Broadway Lodging Two, LLC relating to tax increment financing of The Broadway Phase II construction project; appropriating funds.

**R91-17** Setting a public hearing: proposed construction of the El Chaparral riparian restoration project on a City-owned tract located along the south fork of the Grindstone Creek.

**R92-17** Setting a public hearing: proposed construction of improvements at the Valleyview Park to include replacement of the existing playground and baseball/softball backstop and installation of an ADA walkway and drinking fountain.

**R93-17** Setting a public hearing: voluntary annexation of property located on the east side of Arrowhead Lake Drive and north of Sinclair Road (Case No. 17-156).

**R94-17** Setting a public hearing: consider changes to the sanitary sewer utility rate, sanitary sewer utility connection fee and waste hauler disposal service fees.  
Council Memo

**R95-17** Authorizing Amendment No. 1 to the agreement for professional engineering services with Walker Parking Consultants/Engineers, Inc., d/b/a Walker

Restoration Consultants, for preparation of construction documents and the provision of construction phase services for the repair and maintenance of the municipal parking structure located on the southwest corner of Sixth and Cherry Streets.

**R96-17** Determining that the Columbia Sports Fieldhouse at A. Perry Philips Park qualifies for funding under the Percent for Art program; authorizing the Commission on Cultural Affairs Standing Committee on Public Art to begin developing the public art component for the Columbia Sports Fieldhouse at A. Perry Philips Park.

**R97-17** Authorizing an operations agreement with Off-Track Productions for the Show-Me Totality solar eclipse event to be held at Columbia Cosmopolitan Recreation Area and Gans Creek Recreation Area.

**R98-17** Authorizing an amendment to the CHDO agreement with Central Missouri Community Action for the development of property located at 3606 Woodside Drive.

**R99-17** Approving The Vineyards Preliminary Plat #3 located on the south side of Elk Park Drive, approximately 150 feet east of Berkley Drive, and on the south side of State Highway WW, approximately 800 feet west of Stone Mountain Parkway (Case No. 17-100).

#### NEW BUSINESS

**R100-17** Authorizing an agreement for professional engineering services with George L. Crawford & Associates, Inc., d/b/a CBB, for a public infrastructure study of Grace Lane located between Richland Road and St. Charles Road.

(Action: This item refers back to item **B188-17** that was discussed and approved earlier during this meeting. This item simply allows the execution of a contract with the professional engineering firm identified in previous testimony.

No public testimony.

**Motion to approve passed unanimously.)**

#### INTRODUCTION AND FIRST READING

(All items introduced as indicated.)

**B199-17\*\*** Approving a major amendment to the C-P Plan for Lots 4 & 5 Discovery Park Sub. Plat 2B and approving the PD Plans for Lot 4 Discovery Park Plat 2-B & Lots 501 & 502 Discovery Park Plat 2-C for property located on the southwest corner of Nocona Parkway and Ponderosa Street; approving a revised statement of intent (Case No. 17-128).

**B200-17\*** Approving the Final Plat of Discovery Park Subdivision Plat 2-C, a Replat of all of Lot 5 of Discovery Park 2-B, located on the west side of Nocona Parkway and south of Ponderosa Street (Case No. 17-129).

**B201-17\*\*** Approving a major amendment to the PUD development plan of A. Perry Philips Park, Phase I and approving the PD - Plan of Columbia Indoor Sports Complex Philips Park for property located on the northeast corner of Gans Road and Bristol Lake Parkway, west of the current terminus of Philips Farm Road (Case No. 17-142).

**B202-17\*** Approving the Final Plat of The Villas at Old Hawthorne Plat 9A, a Replat of a portion of Lot 5 of Old Hawthorne Plat 1, located on the west side of

Screaming Eagle Lane and south of Old Hawthorne Drive East; authorizing a performance contract (Case No. 17-139).

**B203-17\*** Authorizing an agreement for professional engineering services with Burns & McDonnell Engineering Company, Inc. for construction phase services relating to the reconstruction of Taxiways C, C1 and C2 at the Columbia Regional Airport; appropriating funds.

**B204-17\*** Appropriating funds to cover overages in the parking utility due to the purchase of replacement parking meters and equipment upgrades.

**B205-17\*** Amending the FY 2017 Classification and Pay Plan by reassigning a classification.

**B206-17\*** Authorizing construction of improvements, repairs and upgrades to the leachate collection and storage facilities at the Columbia Sanitary Landfill; calling for bids through the Purchasing Division.

**B207-17\*** Authorizing construction of Bioreactor Landfill Disposal Cell #6 at the Columbia Sanitary Landfill; calling for bids through the Purchasing Division; appropriating funds.

**B208-17\*** Authorizing an agreement for professional engineering services with Engineering Surveys and Services, LLC for design and surveying services relating to the Business Loop 70 Phase 6A water main improvement project.

**B209-17** Amending Chapter 27 of the City Code relating to the metering of electricity for residential dwelling units.

**B210-17** Authorizing construction of improvements at the Valleyview Park to include replacement of the existing playground and baseball/softball backstop and installation of an ADA walkway and drinking fountain; calling for bids for a portion of the project through the Purchasing Division.

**B211-17\*** Amending the City of Columbia, Missouri, Money Purchase Plan.

**B212-17\*** Authorizing a school resource officer agreement with the Columbia School District.

**B213-17\*** Authorizing an agreement with The Curators of the University of Missouri, on behalf of its Missouri Small Business & Technology Development Center, to provide salary and benefits funding of an entrepreneurship program coordinator position.

**B214-17** Amending Chapter 24 of the City Code to add a new Article X pertaining to public utility rights-of-way management.

**B215-17** Amending the FY 2017 Annual Budget by adding a position in the Community Development Department - Building & Site Development Division; amending the FY 2017 Classification and Pay Plan by adding a classification.

**B216-17\*** Accepting donated funds from the Community Foundation of Central Missouri to supplement the funding for the trust specialist position in the City Manager's Office; appropriating funds.

## REPORTS

**REP57-17** Removal of On-Street Parking Meters on Tiger Avenue.

(Action: City Manager indicated that the elimination of these meters was in keeping with recommendations from the Parking Task Force that this could be eliminated and that the inclusion of other meters on other near-campus streets could be contemplated. This would eliminate parking on

Tiger and could shift parking to another place like Trowbridge. City Manager indicated that both sides of the street would be bike lanes and that they would like to try this for one year.

Peters asked how this would impact a day care facility along that road. Staff indicated that striping on the road would accommodate that facility.

**Consensus of the Council was implementation of this new plan for a period of one year.)**

**Other recommendations from the Task Force presented included keeping downtown parking requirement for residential units the same as it had been in the past and suggested more study of this issue. Council rejected this suggestion and actually INCREASED downtown parking requirements. Another suggestion was to establish a permanent Parking Commission. Future council action is expected on these suggestions.)**

**REP58-17 Annual Water and Light Advisory Board Report to the People and City Council.**

[2016 Report](#)

(Action: Staff indicated that this was advisory in nature only and that the chairman of the advisory board was available for questions. Thomas complimented the group on its work. Thomas indicated that he believes that it is clear that electricity demand has been flat for ten years and would like to address the fact that a race to increase capacity was not necessarily indicated.

Chairman of the advisory board indicated that they have encouraged participation in training and education of all board members and that there are many opportunities for all board members to engage in those seminars. Mayor asked when the last time the advisory board had a financial report. Chairman indicated that it was about 9 months ago. Skala suggested that when the city switched to a new accounting system it made such an integrated report difficult for the current year. City Manager indicated that it was a reporting issue and that that issue has been fixed.

Mayor asked if this is the first time that there has ever been a woman on the Advisory board. Chairman indicated that was true.

**No action taken. Actual report is attached for review. See above link.)**

**REP59-17 Broadband Market Analysis Update.**

(Action: Staff indicated that this is an update of previous reports and previous legislative issues. It is informational only.

Skala asked if this reflected the actions and intentions of local providers. Staff indicated that the city's contemplation of "lit" broadband cable was earlier possible, but that now those initiatives were not as realistic. Pitzer asked if this was a business proposal. Staff indicated that it was kind of that. Mayor indicated that he had spoken to some private providers and that they were not in this market currently. Do we light the last mile or should we provide such a service if other for-profit companies are not getting in? Pitzer thought the concept was interesting.

Mayor wanted to know if there was another step in creating a real business plan. Staff indicated that there is no plan to do more without further discussion. Skala indicated he believed that we were never intending to compete against private providers.

**No specific action taken.)**

**REP60-17** FY 2018 Annual Budget - North 763 Community Improvement District.

(Action:

**No discussion or action.)**

**REP61-17** Discontinue Use of Credit Card Capable Parking Meters.

(Action: Staff indicated that card enabled machines were not popular and that some app capable machines were more widely used. Credit card machines are being phased out.

**No discussion or action.)**

**REP62-17** Citizens Police Review Board - Supplement to the 2016 Annual Report.

(Action: **Report accepted by Council.**)

**REP63-17** Status of CIP Projects.

**Attachments: Council Memo**

(Action: Mayor indicated he had asked for this report and indicated that he had requested this in response to a challenge from a special interest group. He asked if anyone from the Chamber would like to discuss this item. No one came forward so the Mayor indicated apparently, they did not want to comment.

**Report accepted by council without further comment.)**

**REP64-17** Intra-Departmental Transfer of Funds Request.

(Action: **No discussion or action taken.**)

## **GENERAL COMMENTS BY PUBLIC, COUNCIL AND STAFF**

### **Public Comments**

First speaker indicated that if no action were taken at worksessions, they could invite more participation without violating any rules of procedure and indicated that there could be some sort of flexible meeting procedure. Speaker then referred to the broadband discussion and wanted to encourage how some people have leveraged that for additional access to underserved potential users.

Next speaker spoke to the issue of the Community Land Trust Commission. Wants to know who the members of that board are and would like an easy to use brochure that explains that. Also wants a brochure for the Community Policing Board. Same speaker indicated that a veteran had helped deliver flowers to other veteran victims. Wants some recognition for that sort of thing. Finally, wanted to discuss condemnation of some buildings and believes that some remedial procedures are detrimental including the pouring of concrete in unusual circumstances.

### **Council Comments**

Council member Ruffin indicated that he had to abstain on the vote of the earlier issue regarding Community Policing and a new process, but wanted to compliment Trapp for his work on the issue. Ruffin went on to indicate that he was NOT engaged in the earlier process and should have been allowed, and objected to that lack of inclusion.

Council Member Thomas indicated that there was no intentional exclusion of any council member. Thomas indicated he had put it out there, and only Nauser and Trapp responded. There was not

exclusion. Suggests that moving forward, inclusion should be addressed and that he would like to form a small steering committee right now. Suggested that Trapp lead it, that Clyde Ruffin be involved and that it also include some of the currently identified consultants as well as outreach staff, Race Matters, NAACP and the Columbia Police Officers Association.

Mayor countered Thomas and indicated that the existing consultants were NOT hired, they do not work for us, and that there could be other people who could bring more value. Thomas indicated that the time delay could be detrimental if we don't move ahead. Made a motion to move forward and prepare for the August 21 meeting, including existing consultant designees. Skala indicated he would NOT support that concept and wants the door open to other people. Thomas indicated these people are ready to go and will make the motion anyway due to time constraints. Thomas does not want to go back and start over. Mayor spoke against the Thomas idea. Indicated that this was not a cost-effective process, that it lacked trustworthiness and had lost credibility in the community.

City Manager indicated that he could deliver a new scope of services within the next 30 days if that would be helpful but that it would probably include United Way, and that it would then exclude Ruffin since he is a board member of United Way. City Manager also indicated that people will probably need more time at this point. Discussion returned to Ruffin's involvement because of the United Way. Thomas indicated that Ruffin could be involved. Mayor disagreed. City Manager agreed to drive this process for a bit to get it back to a more normal situation. Due to disagreement, Thomas withdrew original motion to have a side group prepare for the August 21 meeting.

**No further action.)**

**Staff Comments**

**(No further comments.)**

#### **ADJOURNMENT**

**(Time: 12:06 AM, July 18, 2017)**

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